

Telco Structural Separation: The Road to Local Competition



Michael D. Pelcovits, MiCRA

Phoenix Center, Annual U.S. Telecomms Conference

November 20, 2002



Regulation:

The Road “More” Traveled

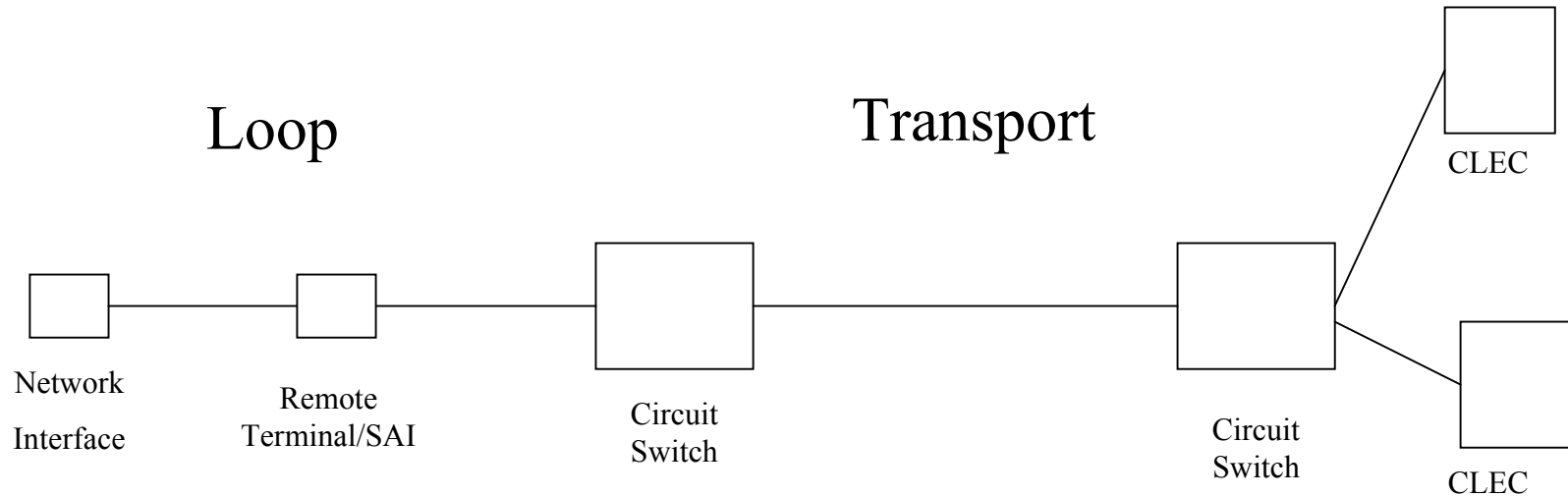
- Economies of scale/sunk costs are significant for many network elements and present insuperable entry barriers
- Intermodal competition will not be robust
- Access to network elements requires detailed conduct regulation
- Time for Divestiture II?



Divestiture II - Guidelines

- The greatest benefit comes from a complete divestiture - not a separate subsidiary
 - changes the incentives of the monopoly firm
- Takes time to implement, so it must be a long-run solution
 - Must be robust with respect to technological change

Today's Network

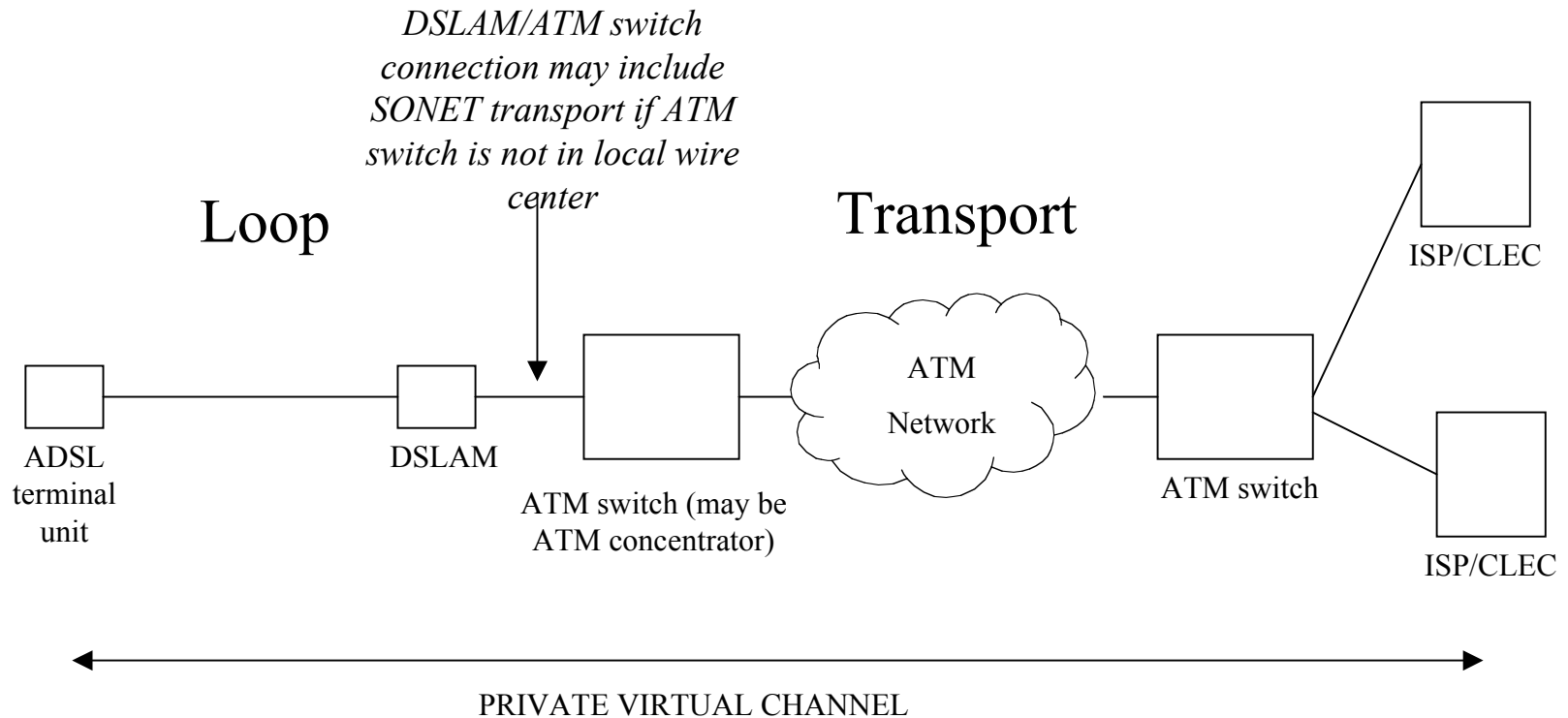




Divestiture Options: Today's Network

- Option #1: **Link-Co**: “connection between customer and carrier”
 - Allows Link-Co to provide muxing and transport
 - Adds EELs to old Loop-Co concept
 - Does not provide customer-to-customer connection
- Option#2: **UNEP-Co**: Wholesale/Retail split

Future Network





Divestiture II - Future Network

- Private Virtual Channels (“PVCs”) may become the most important monopoly element
 - subject to significant economies of scale
 - great potential for discrimination under current regulatory regime
- Divestiture II should create **Link-Co** to provide PVCs and dedicated connections between customers and carriers (including ISPs)



Conclusions

- Structural remedies are an effective and powerful alternative to conduct regulation, and most appropriate where:
 - monopoly control over inputs can provide powerful leverage into important, dynamic downstream markets
 - monopoly control is expected to be long lived
 - discrimination problems cannot be solved through regulation